

## Message Text

SECRET

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ACTION ARA-14

INFO OCT-01 ISO-00 SIG-01 MMO-01 CIAE-00 DODE-00 PM-05  
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IGA-02 EB-08 COME-00 SNM-05 DEAE-00 CU-04 OES-07  
/123 W

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R 201931Z JAN 78  
FM AMEMBASSY SANTIAGO  
TO SECSTATE WASHDC 7893

S E C R E T SECTION 1 OF 2 SANTIAGO 0469

FOR ASSISTANT SECRETARY TODMAN

E.O. 11652: GDS  
TAGS: CI  
SUBJECT: US GOALS AND OBJECTIVES IN CHILE

REF: STATE 291277

### I. INTRODUCTION.

1. THE ORIGINAL CONCEPT OF THE "U.S. GOALS AND OBJECTIVES" PAPER AS EXPLAINED TO ME WAS THAT IT WOULD SERVE AS A PRIORITY GUIDE FOR AMBASSADORS. THE INITIAL "STATEMENT OF U.S. GOALS AND OBJECTIVES IN CHILE" (STATE 295616) WAS DRAFTED ON THIS BASIS.

2. AS OUTLINED IN REFTEL AND AS FURTHER AMPLIFIED BY ASSISTANT SECRETARY TODMAN IN HIS LETTER TO AMBASSADORS OF DEC. 16, 1977, THE U.S. GOALS AND OBJECTIVES STATEMENT IS NOW TO BE USED AS THE MAJOR POLICY DOCUMENT FOR THE U.S. IN A GIVEN COUNTRY -- REPLACING THE CASP AND PARM. UNDER THESE CIRCUMSTANCES MY STAFF AND MYSELF HAVE REVIEWED OUR GOALS AND OBJECTIVES STATEMENT AND  
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PROPOSE THAT IT BE CHANGED TO READ AS OUTLINED IN PARA II BELOW.

### II. U.S. GOALS AND OBJECTIVES IN CHILE.

1. CONTINUED IMPROVEMENT IN THE OBSERVANCE OF HUMAN RIGHTS BY THE GOVERNMENT OF CHILE (GOC) WITH

EMPHASIS ON THE ELIMINATION OF GROSS VIOLATIONS.

-- RESPECT FOR, AND PROTECTION OF, THE PHYSICAL  
INTEGRITY OF THE PERSON.

-- GOC RELEASE OF THE REMAINING 200 POLITICAL  
PRISONERS.

-- AGREEMENT BY THE GOC TO PERMIT VISIT OF UN  
AND OAS OFFICIALS TO OBSERVE HUMAN RIGHTS SITUATION.

2. MODIFICATION OF CHILE'S INSTITUTIONAL STRUCTURE  
TO MAKE ABUSIVE HUMAN RIGHTS PRACTICES LESS LIKELY.

-- REDUCTION OR ELIMINATION OF THE LEGAL STATE  
OF SIEGE (OR EMERGENCY) TO THE POINT AT WHICH FULL AC-  
CESS TO CIVILIAN COURTS AND DUE PROCESS ARE REESTABLISHED.

-- RATIFICATION BY THE GOC OF THE INTERAMERICAN  
CONVENTION ON HUMAN RIGHTS.

3. THE PEACEFUL RETURN OF THE GOC TO CIVILIAN,  
CONSTITUTIONAL, DEMOCRATIC GOVERNMENT.

-- ACCELERATION OF THE PRESENT SCHEDULE FOR  
TRANSITION.

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-- PARTICIPATION OF DEMOCRATIC ELEMENTS IN  
THE PLITICAL SECTOR AND THE LABOR MOVEMENT IN DETER-  
MINING THE STRUCTURE OF THE FUTURE GOVERNMENT AND PO-  
LITICAL PROCESS.

-- RESTORATION OF THE FREEDOMS OF PETITION, PRESS  
AND ASSEMBLY.

4. REDUCTION OF REGIONAL TENSIONS.

-- AVOIDANCE OF A CONFLICT WITH PERU OR  
ARGENTINA PROVOKED BY FEAR OR MISCALCULATION.

-- CONTINUATION OF GOC DISCUSSIONS WITH BOLIVIA  
AND PERU TO IMPROVE LONG-STANDING PROBLEM OF BOLIVIAN  
ACCESS TO THE SEA, AND WITH ARGENTINA TO RESOLVE  
BORDER AND MARITIME PROBLEMS IN THE CAPE HORN AREA.

-- ADOPTION OF CONVENTIONAL ARMS RESTRAINTS  
POLICY BY CHILE. (PARI PASSU WITH SIMILAR STEPS BY  
OTHER COUNTRIES IN THE REGION).

5. ENCOURAGEMENT OF BALANCED GOC ECONOMIC RECOVERY.

-- CONTINUED GOC ECONOMIC RECOVERY.

-- LOWER UNEMPLOYMENT AND MORE EQUITABLE INCOME  
DISTRIBUTION.

-- MAINTENANCE OF GOC POLICY OF RESPONSIBLE  
DEBT MANAGEMENT, INCLUDING THE ORDERLY LIQUIDATION OF  
OUTSTANDING DEBT AND EXPROPRIATION PAYMENTS DUE TO THE  
U.S.

6. MAINTENANCE OF U.S. COMMERCIAL INTERESTS.

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-- INCREASED U.S. EXPORTS TO CHILE.

-- ACCESS TO THE CHILEAN MARKET ON FAVORABLE  
TERMS FOR U.S. BUSINESS AND INVESTMENT.

-- SUPPORT FOR SUCH U.S. MINERALS INVESTMENT  
AS WILL INCREASE THE WORLD SUPPLY OF STRATEGIC RAW  
MATERIALS AT REASONABLE PRICES.

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TO SECSTATE WASHDC 7894

S E C R E T SECTION 2 OF 2 SANTIAGO 0469

FOR ASSISTANT SECRETARY TODMAN

7. CHILEAN ADHERENCE TO NPT AND IMPLEMENTATION OF THE TREATY OF TLATELOLCO.

8. CONTINUED CHILEAN COOPERATION IN SUPPRESSING NARCOTICS TRAFFIC.

9. CONTINUED COOPERATION BY GOC WITH USG ON INTERNATIONAL POLITICAL AND ECONOMIC ISSUES.

-- MAINTENANCE OF GOC POSITIONS BASED ON ITS OWN ECONOMIC INTERESTS RATHER THAN THE CONCEPT OF LATIN AMERICAN, THIRD WORLD OR G-77 SOLIDARITY.

-- MAINTENANCE BY GOC OF ITS MODERATE POSITION ON LAW OF THE SEA MATTERS.

-- GOC SUPPORT FOR U.S. POSITION ON COPPER AND OTHER INTERNATIONAL COMMODITY AGREEMENTS.

10. PROMOTION OF CULTURAL AND EDUCATIONAL EXCHANGE, BOTH IN TERMS OF THE BROAD PEOPLE-TO-PEOPLE CONCEPT AND SECRET

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TO PROMOTE THE ABOVE STATED POLICY GOALS AND OBJECTIVES.

III. EXPLANATION OF REASONS FOR PROPOSED CHANGES IN U.S. GOALS AND OBJECTIVES.

1. MOST OF THE CHANGED LANGUAGE IN THE U.S. GOALS AND OBJECTIVES STATEMENT FOR CHILE WE ARE PROPOSING IS DESIGNED TO MAKE THE DISTINCTION BETWEEN GOALS AND OBJECTIVES AND COURSES OF ACTION OR TACTICS. ACCORDINGLY, WE HAVE ELIMINATED THE HORTATORY VERBS ("INDUCE" AND "URGE") AND TACTICAL APPROACHES ("COOR AND CORRECT") FROM THE GOALS AND OBJECTIVES STATEMENT. THE PURPOSE IS TO AVOID BLURRING THE LINES BETWEEN STATED OBJECTIVES AND THE METHODS AND TACTICS OF ACHIEVING THOSE OBJECTIVES. AS REQUIRED BY REFTTEL, A DISCUSSION OF HOW OUR GOALS AND OBJECTIVES ARE TO BE ACHIEVED WILL BE THE SUBJECT OF A SEPARATE CABLE.

2. IN ADDITION, SOME OF THE GOALS AND OBJECTIVES ORIGINALLY LISTED IN STATE 295616 HAVE BEEN ACHIEVED OR OVERTAKEN BY EVENTS. FOR INSTANCE, THE GOC HAS ALREADY SUPPORTED THE ESTABLISHMENT OF A UN HIGH COMMISSION ON HUMAN RIGHTS (GOAL ACHIEVED) AND AGREED THAT THE '72 AMENDING PROTOCOL MAKES POSSIBLE THE APPLICATION OF THE

EXISTING EXTRADITION TREATY TO NARCOTICS VIOLATORS FROM  
CHILE (THIS REMOVES THE URGENCY FOR SIGNATURE OF A NEW  
EXTRADITION TREATY WITH CHILE).

3. FINALLY, THE GOALS WHICH SEEMED TO US IN CONFLICT  
WITH OUR OVERALL POLICY STANCE WERE ELIMINATED. SPECIFI-  
CALLY, THE NEGOTIATION OF A MAPPING AGREEMENT FOR  
SOUTHERN CHILE CONFLICTS WITH OUR COOL/CORRECT STANCE  
AND PURSUIT OF HUMAN RIGHTS OBJECTIVES.

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